**REVIEW**

**Use of bacille Calmette-Guérin in superficial bladder cancer**

J-P Meyer, R Persad, D A Gillatt

Intravesical bacille Calmette-Guérin (BCG) has been used by urologists for several years after its first reported use as a cancer therapy in the 1930s. Morales in 1976 described the usage of BCG as a once weekly intravesical instillation for six weeks; this is a treatment regimen that still exists today. Its success as a treatment depends on it being used appropriately. It is employed: (1) to treat carcinoma in situ or occasionally residual papillary tumours; (2) to reduce the number and frequency of recurrent high grade superficial tumours; and (3) to prevent disease progression (although this remains a controversial point, on which there is no consensus view). Unfortunately, the more widespread use of BCG is often limited due its high side effect profile. Present research is directed towards reducing its side effect profile, improving its efficacy, and understanding its exact mechanism of action, which is not fully understood.

Each year in England and Wales, around 8500 men and 3000 women develop cancer of the bladder. Bladder cancer is the fourth most common cancer in men and the eighth most common in women. In the developed world, transitional cell carcinoma (rather than squamous cell carcinoma or adenocarcinoma) is responsible for most bladder carcinoma. Bladder cancer can be divided into superficial and muscle invasive cancer. Superficial bladder cancer involves the bladder wall no deeper than the subepithelial tissue and has not reached the detrusor muscle. Of patients presenting with transitional cell carcinomas, 70% have superficial tumours (50% pTa and 20% pT1) not invading the detrusor muscle, and 25% have muscle invasive tumours, the remaining 5% being carcinoma in situ (CIS); see fig 1. Of those with newly diagnosed superficial bladder tumours, approximately 30% are multifocal at presentation, 60%–70% will recur, and 10%–20% will undergo stage progression to muscle invasive or metastatic disease.

**TREATMENT OF SUPERFICIAL BLADDER CANCER**

The treatment of bladder cancer in general depends on numerous factors, including stage and grade of the disease, patient age, and their co-morbidity. The standard treatment of superficial bladder cancer is a transurethral resection, this initial resection usually removes the tumour but it is known that they have a great propensity to recur. It is important to realise that some tumours progress, and in those which do it is vital that they are recognised so that further treatment can be instigated. A significant breakthrough in the last decade has been the clear definition of prognostic factors, which determine later recurrence. Using these factors it is possible to identify different patient subgroups and tailor their treatment and subsequent follow up accordingly. The most important factors are easily assessed at transurethral resection and are listed in box 1.

For progression, tumour grade is the most important factor. It is also known that T1 tumours have a worse prognosis than Ta tumours. Using these factors patients with superficial bladder cancer can be divided into three groups: (1) the lowest risk group with a single less than 3 cm Ta G1 tumour, and a recurrence rate of less than one tumour per year; (2) a high risk tumour of T1 G3, multifocal, large, highly recurrent, and CIS; and (3) other tumours of intermediate risk. Recent studies further confirm these criteria.

**BACILLE CALMETTE-GUÉRIN (BCG)**

Urologists have for a number of years employed intravesical therapies in order to reduce the number and rate of recurrences of superficial bladder cancer, or to prevent them all together. One such therapy is BCG immunotherapy.

**DEVELOPMENT OF BCG**

In 1904, Novard isolated *Mycobacterium bovis* from a cow with tuberculous mastitis. During the passage through the laboratory that followed, the...
mycobacterium culture showed a strong tendency to clump. In order to prevent adhesion, in 1908 Calmette and Guérin added bovine bile to the culture medium. In this culture, the M bovis showed a loss of virulence for animals in the many passages that took place over the following years, until by 1920 the culture was regarded as being avirulent. It took 231 passages through the laboratory over a period of 13 years to achieve this result. This special M bovis strain was named Bacillus of Calmette andGuérin (Bacille de Calmette et Guérin, BCG).

HISTORY OF USAGE OF BCG
Tuberculosis was noted to have an antitumour effect at the start of the 20th century. It was Pearl, who in an autopsy series at the Johns Hopkins Hospital in 1929 reported a lower frequency of cancer in patients with tuberculosis. In the 1930s the use of BCG as a cancer therapy was first raised, but enthusiasm for this did not mount until the 1950s and 1960s. In 1969, Mathe et al produced a paper on the treatment of lymphoblastoid leukaemia with BCG, which produced promising results, but unfortunately others could not reproduce their results. This coupled with the development of successful modern chemotherapy and radiotherapy meant enthusiasm for BCG as a treatment waned. Further research carried out by Cое and Feldman rekindled interest in BCG with the demonstration of a strong delayed hypersensitivity reaction to BCG in the guinea pig bladder. This knowledge aided Morales et al who in 1976 carried out the first clinical trial with intravesical BCG. They were able to demonstrate a remarkable decrease in the rates of recurrence of superficial bladder cancer in nine patients. A randomised prospective trial by Lamm et al in 1980 confirmed these earlier observations. Since this time it has been shown that BCG when used has inferred benefit to those with superficial bladder cancer in terms of decreased recurrence rate and increased time to recurrence.

DIFFERENT STRAINS OF BCG
There are several different strains of BCG available. The more commonly used strains include the Tice strain produced by Organon Teknika, the RIVM strain (Rijksinstituut voor Volksgezondheid en Milieuhygiëne) produced by Bilthoven, and the Connaught strain produced by Connaught Laboratories. Morales used a strain of BCG which came from the Institut Armand Frappier in Montreal, in fact BCG-Connaught is derived from this strain.

As there are several commercially available strains of BCG, uncertainty exists in the literature about whether the various strains of BCG have identical immunotherapeutic efficacy and identical clinical effectiveness. Given this fact direct comparison between clinical studies is difficult when different strains of BCG have been used.

TREATMENT REGIMEN
This consists of a once weekly instillation of BCG for six weeks as described by Morales. Patients are given live attenuated BCG mixed in 50 ml of normal saline instilled into the bladder via a urethral catheter. Before instillation urinatry tract infection is excluded and the catheter is introduced in an atraumatic way. The patient retains the fluid within the bladder for an hour and during this period spends 15 minutes prone, 15 minutes supine, and 15 minutes on each side. This is to ensure that all the bladder mucosa comes into contact with the BCG.

After the conclusion of the six week course of BCG the patient undergoes a cystoscopy. If the bladder is free of tumour recurrence, then the patient is entered into a programme of regular cystoscopic follow up. If tumour is seen to have recurred then the patient can after resection have a further course of BCG. A second six week course of BCG will improve the recurrence free rate by 20%–30%. This means that those receiving a second course of BCG have a 20%–30% higher chance of being tumour-free than those who received a single course of BCG. However, it is important to consider that patients failing more than two courses of BCG have only a 20% chance of being tumour-free and a 50% risk of metastatic bladder cancer.

Some centres give further courses of BCG as maintenance therapy, in an attempt to maintain the bladder’s immunity to further tumours. The crucial question as to whether or not this actually provides continuous protection was open to debate until Lamm et al published their findings. In Lamm’s study patients in the maintenance arm received BCG instillations once a week for three weeks at 3, 6, 12, 18, 24, 30, and 36 months after the initial course of BCG. There was an estimated 36.6 month median recurrence free survival in those not receiving maintenance therapy compared to 76.8 months in those receiving maintenance therapy (p<0.001). At present, this schedule is the best that can be advocated for those patients at high risk of both recurrence and progression. It should be noted, however, that only small numbers of patients actually complete the full course of maintenance therapy, as a result of the increased number of side effects experienced due to the toxicity associated with multiple doses of intravesical BCG.

To further investigate the question of maintenance therapy the European Organisation for the Research and Treatment of Cancer (EORTC) is conducting a study evaluating the use of one and three years of maintenance therapy (study 30962).

EFFICACY
The success of BCG as a treatment depends on it being used appropriately. It is employed for three reasons: (1) to treat CIS...
or occasionally residual papillary tumours; (2) to reduce the number and frequency of recurrent tumours; and (3) to prevent disease progression (although this remains a controversial point, on which there is no consensus view).

(1) Treatment of CIS or residual papillary tumours

Treatment of CIS

BCG is first line treatment for CIS. It has been shown by Akaza et al in 1995 that with BCG 84.4% of his 32 cases with CIS showed a complete response. These results were better than the previously reported figures by Harland et al, which revealed a complete response in only 53% of their 33 patients. Although it should be noted that the Harland group used a lower dose of BCG.

Merz et al, in 1995 looked at 115 patients with CIS, 25 of these had primary CIS (not associated with a bladder cancer) and 90 had secondary CIS (this is CIS associated with a bladder cancer). They found that 88% of those with primary CIS had responded completely, with negative cytology and cystoscopic findings (median follow up period time of 44 months). Of those with secondary CIS, 78% had a complete response after treatment with BCG (median follow up time of 40 months). These results are summarised in table 1.

Treatment of papillary tumours

As an indication for BCG treatment, this is less common and is usually utilised when endoscopic control is not possible, either because the sheer volume of bladder tumour makes complete resection difficult or because the patient is not medically fit for an operative procedure. Akaza et al used BCG as a primary treatment for 125 cases of Ta or T1 tumours, and they were able to achieve a 66.4% complete response. A partial response was achieved in a further 20.8% of their patients.

(2) Recurrence prophylaxis

Experience has revealed that the majority of patients with bladder cancer will have recurrences. Obviously, to reduce the number or rate of recurrences of superficial bladder cancer, or to prevent them altogether would be beneficial to both patient and health care system. To date there have been many trials comparing the various intravesical therapies, including BCG, which are available for superficial bladder cancer, but direct comparisons between these trials is difficult due to the differing administration regimens and dosages used.

Lamm et al in 1992 reviewed the long term results of intravesical therapies for superficial bladder cancer. They found that four out of five prospective controlled comparisons of BCG with surgery alone showed a significant reduction of tumour recurrence with BCG. The figures recorded showed an overall tumour recurrence rate of 75% for the control group and a 31% recurrence rate for the group treated with BCG. They also reviewed 20 controlled chemotherapy studies and only 11 of them achieved a statistically significant reduction in recurrences. The average recurrence rate for controls was 58% compared with a recurrence rate of 41% for those treated with intravesical chemotherapy. Lamm reported that chemotherapy reduced the number of recurrences in the first five years, but after this time period the incidence of recurrence was the same as that of the surgery group. This differs from the BCG group as their incidence of recurrence remained reduced.

Several studies have compared BCG with intravesical chemotherapy. One of these was a study carried out by Lundholm in 1996 when he randomised 261 patients with superficial bladder cancer to receive either BCG or mitomycin C. After a median follow up period of 39 months, 49% of those who had been given BCG were disease free compared with only 34% of the mitomycin C group, these results were statistically significantly different (p<0.03). Those who did have tumour recurrence had a decreased number of recurrences and a significantly longer time to recurrence if they had received BCG when compared with those who had received mitomycin C. The Southwest Oncology Group (SWOG) study also compared mitomycin C with BCG but as there were significantly fewer recurrences in the BCG group compared to the mitomycin C group (p = 0.006) the study was terminated early. They also noted that the time to recurrence in the BCG group was longer: 36 months compared with 20 months as in the mitomycin C group.

This favourability of BCG compared with mitomycin C was not demonstrated in all studies. Rubben et al in 1990 found that mitomycin C and BCG had only a 7% advantage over their controls. In this study a low recurrence rate of 42% in the controls may explained the lack of significant difference between the treatments. Vegt et al reported that treatment with BCG and mitomycin C were equally effective. This lack of difference between the two treatment groups could be explained by the fact that large numbers of the study group had low grade Ta lesions which may have hidden the benefit that BCG would have given over the mitomycin C to the patients with high grade lesions. The results from these studies are summarised in table 2.

(3) Progression

Here et al compared transurethral resection and BCG with transurethreal resection alone. He reported that 95% of those treated with transurethreal resection underwent disease progression, and 53% of those treated with transurethreal resection and BCG progressed. Muscle invasive and/or metastatic disease occurred with equal frequency between the two groups, but was significantly delayed by treatment with BCG (p = 0.012). A greater proportion (42%) of the control group underwent cystectomy compared with 26% of the group who received BCG and transurethreal resection; these results were statistically significantly different (p = 0.017). They also reported that the time to operation (cystectomy) was shorter in the control group—that is, a mean of eight months compared with a mean of 24 months in the BCG group. An overall mortality of 32% was recorded in the control group compared with the lower mortality figure of 14% in the BCG group (p = 0.032).

Lamm et al compared doxorubicin with BCG and a progression rate of 37% for the doxorubicin group and a progression rate of 15% for the BCG was recorded (p = 0.015). Pagano et al mirrored these results in a further study. BCG was found to be superior as a treatment for superficial bladder cancer by Martinez-Piniero et al when they compared

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Table 1  Summary of results for CIS and papillary tumours treated with BCG

<table>
<thead>
<tr>
<th>Disease</th>
<th>Study</th>
<th>No of patients</th>
<th>Initial response rate (%)</th>
<th>Median follow up (months)</th>
</tr>
</thead>
<tbody>
<tr>
<td>CIS, primary</td>
<td>Akaza et al</td>
<td>32</td>
<td>84.4</td>
<td>20</td>
</tr>
<tr>
<td>CIS, primary</td>
<td>Harland et al</td>
<td>53</td>
<td>53</td>
<td>32</td>
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<tr>
<td>CIS, primary</td>
<td>Merz et al</td>
<td>25</td>
<td>88</td>
<td>44</td>
</tr>
<tr>
<td>CIS, secondary</td>
<td>Merz et al</td>
<td>25</td>
<td>78</td>
<td>40</td>
</tr>
<tr>
<td>Papillary</td>
<td>Akaza et al</td>
<td>125</td>
<td>66.4</td>
<td>42</td>
</tr>
</tbody>
</table>

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it to doxorubicin and thiotepa in a randomised prospective study of 202 patients over 31.3 months. A statistically significant difference was noted in the progression rates, a 1.5% rate was noted in the BCG group compared with 3.6% in the thiotepa group and 7.5% in the doxorubicin group.

With respect to progression, when BCG is compared with mitomycin C there appears to be less of a difference. Lundholm et al in a randomised prospective study of 261 patients (median follow up 39 months) compared long term instillations of mitomycin C and BCG. They reported similar rates of tumour progression (13%) in the two groups. Again, similar progression rates were also found by Krege et al in a randomised multicentre trial on adjuvant therapy in patients with superficial bladder cancer. They compared (1) transcystoscopic resection alone with (2) transcystoscopic resection and mitomycin C with (3) transcystoscopic resection and BCG. The mitomycin C group received their treatment for one year on an alternate week basis and for the second year on a monthly basis, and the BCG group received their treatment weekly for six weeks and after this monthly for four months. The progression rates were surprisingly 4.2% in all three groups. This was felt to be because the population being studied contained an abundance of patients with low grade Ta lesions which may therefore have masked the benefits in terms of tumour progression rates which the groups treated with BCG and mitomycin C would have enjoyed over the group treated with transcystoscopic resection alone.

SIDE EFFECTS

Side effects are either BCG specific or non-specific. The non-specific risks relate to the procedure of retrograde urethral catheterisation before BCG instillation. The prevention of these non-specific side effects rely on (1) the passage of a urethral catheter in an atraumatic manner under aseptic conditions and (2) a sterile urine culture before catheterisation.

BCG specific side effects are common. The most common side effects as described by Rischmann et al are abacterial cystitis and dysuria (80%), haematuria (40%), and a low grade pyrexia (30%). These side effects usually settle within a 48 hour period and require little more than paracetamol in way of treatment. In these cases BCG treatment can continue but should the side effects become more troublesome then one can consider increasing the time period between the treatments or reducing the treatment dose. These side effects mimic a bacterial urinary tract infection and should empirical antibiotics be felt necessary then as described by Durek et al in 1999, quinolones should be avoided. Durek reported that quinolones have some action against live BCG and therefore there is a potential to reduce the antitumour effect of the BCG immunotherapy.

Granulomatous prostatitis is noted in 1% of patients although it is felt that this is more common but asymptomatic. Symptomatic patients require a three month course of rifampicin and isoniazid. Similar treatment is required for epididymitis which occurs in 0.2%. It has been reported that granulomas can occur anywhere throughout the body including the liver, lungs, and kidneys. The latter may represent either a local or haematogenous spread. In this instance BCG treatment should be stopped and triple therapy should be started for a period of three to six months.

In 1% of patients, allergic reactions, including arthralgia and skin rashes have been reported. Treatment is symptomatic only and BCG is usually stopped. The question of restarting BCG treatment depends on a further risk benefit analysis. If it is decided to give further treatment then the patient needs to be monitored in the first few hours after restarting BCG treatment in case of a more severe reaction.

Contraindications to BCG are an impaired immune response irrespective of whether this impairment is congenital in origin or caused by disease, drugs, or other therapy. It is also contraindicated in pregnancy and lactation and in people with positive HIV serology.

Generalised BCG “itis” is by far the most severe complication of the treatment. A systemic BCG reaction is a rare, systemic granulomatous illness, which may occur subsequent to exposure to BCG. Its aetiology is believed to be either septic, immunoaergic, or a combination of the two. A systemic BCG reaction is defined as the presence of any of the following signs, if no other aetiologies for such signs are detectable: fever >39.5°C for >12 hours; fever of >38.5°C for >48 hours; pneumonia; hepatitis; other organ dysfunction outside of the genitourinary tract with granulomatous inflammation on biopsy; or the classical signs of sepsis, including circulatory collapse, acute respiratory distress, and disseminated intravascular coagulation. A systemic BCG reaction is much more likely to occur if BCG is administered within one week of either transcystoscopic resection or traumatic bladder catheterisation that was associated with haematuria. Treatment of this requires transfer to an intensive care unit where adequate resuscitation, tuberculosis triple therapy, high dose steroids, and antibiotics with action against Gram negative organisms are given.

MECHANISM OF ACTION

The exact mechanism of action of intravesical BCG is not completely understood. It is known that an intact immune system is important for the antitumour activities of BCG—this was first demonstrated by Ratliff et al in 1987. They demonstrated that athymic mice were unable to mount an antitumour response.

Before the immune system is invoked certain other events must take place first. Ratliff et al in 1988 suggested that BCG attached to the bladder surfaces coated with the extracellular matrix protein, fibronectin. After the adherence of BCG it is believed that it is then endocytosed; this point does not have universal acceptance. After these events a massive cellular infiltration is seen; this local inflammatory reaction in the

<table>
<thead>
<tr>
<th>Study</th>
<th>No of patients</th>
<th>Comparison</th>
<th>Outcome of study</th>
<th>Comment</th>
</tr>
</thead>
<tbody>
<tr>
<td>Lamm14</td>
<td>3166</td>
<td>Thiotepa, mitomycin C, doxorubicin, epirubicin</td>
<td>BCG was better</td>
<td>Large review of 20 chemotherapy, and 5 BCG papers</td>
</tr>
<tr>
<td>Lundholm et al15</td>
<td>261</td>
<td>Mitomycin C, BCG</td>
<td>BCG was better</td>
<td>2 year treatment in both groups</td>
</tr>
<tr>
<td>SWOG2016</td>
<td>377</td>
<td>Mitomycin C, BCG</td>
<td>BCG was better</td>
<td>Terminated early</td>
</tr>
<tr>
<td>Rubben et al17</td>
<td>77</td>
<td>BCG, control</td>
<td>No difference</td>
<td>Controls had a low recurrence rate</td>
</tr>
<tr>
<td>Vegi et al18</td>
<td>437</td>
<td>BCG (RIVM strain), BCG (Tice strain), mitomycin C</td>
<td>BCG/RIVM and mitomycin C were equal</td>
<td>6 weeks of treatment with BCG and 6 months treatment with mitomycin C. Large number of low grade Ta tumours</td>
</tr>
</tbody>
</table>
BCG in superficial bladder cancer

bladder mucosa is characterised by large numbers of T cells both CD4, CD8, and macrophages. The importance of these were demonstrated again by Ratliff et al who showed that a depletion of these T cell groups in mice decreased the BCG mediated response. 14

Jackson and James in 1994, described the antitumour mechanism of BCG by suggesting that there was an immune response and a tumour response.15 They reported that the immune response consisted of an inflammatory infiltrate and the secretion of cytokines. They described CD8 T cells killing via the induction of apoptosis or necrosis, most likely after recognition of intracellular adhesion molecule (ICAM) and major histocompatibility complex (MHC) II in target cells. The contribution of CD4 T cells is also marked by the secretion of cytokines leading to the maturation of cytotoxic T cells or possibly more specific BCG activated killer cells (BAK). These BAK cells are capable of differentiating between normal and tumour cells, but their exact origin is not known. Interestingly, only viable BCG organisms can induce BAK cell activity, which may explain why live (viable) attenuated BCG is necessary for successful intravesical BCG therapy.

The tumour response relates mainly to a change in the phenotype of tumour cells secondary to cytokine activity, especially that of gamma interferon. The first observations of notype of tumour cells secondary to cytokine activity, possibly more specific BCG activated killer cells (BAK). These MHC II are involved in antigen presentation. Antigens could be presented to CD4 T cells in association with MHC II expressed by macrophages, lymphocytes, or indeed tumour cells. It has been demonstrated by Lattime et al in 1992 that bladder tumour cells, in a murine model, could present BCG derived antigens to CD4 T cells isolated from regional lymph nodes. 39

In addition to the above there is also some evidence that BCG also affects growth rates of tumour cell lines. Bohle et al in 1993 carried out initial studies, which showed that BCG does not exert a direct cytotoxic effect against bladder cancer cells, 36 but later studies have suggested otherwise. In 1994, Jackson et al, found that BCG organisms markedly decreased the capacity of tumour cell lines to proliferate. 40

These results coupled with their earlier work led Jackson et al to postulate a two stage mechanism for the best clinical response to BCG treatment: (1) the tumour system and (2) the immune system. They felt that the combined activation of the immune system and a response of the tumour system is necessary for a complete clinical response to intravesical BCG.35

FUTURE WORK WITH BCG

Present research is aimed at attempting to understand the exact mechanism of action of BCG, and towards improving its efficacy, and reducing its side effects, as its present side effect profile prevents its more widespread use. It is hoped that with improved patient selection, adopting lower dose regimens of BCG, and using maintenance therapy, that the results with BCG will improve. There are trials presently being conducted investigating these options.

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Box 3: Summary

• BCG is a form of intravesical immunotherapy.
• BCG is used in CIS and high grade superficial bladder cancer.
• BCG is given as a course of intravesical treatments, once a week for six weeks.
• BCG can be given as maintenance therapy, although this is presently the subject of a EORTC study.
• The mechanism of action of BCG is not fully understood.
• Future research is aimed at improving efficacy and reducing side effects.

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